

## Message Text

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ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY S:WEGAN;M:CEMCMANAWAY

APPROVED BY MCEMCMANAWAY

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FM SECSTATE WASHDC  
TO USDEL SECRETARY IMMEDIATE

S E C R E T STATE 231665 TOSEC 270356

NODIS  
FOR EAGLEBURGER ONLY FROM MC MANAWAY AND EGAN

E.O. 11652: GDS

TAGS: OVIP (KISSINGER, HENRY A.)

SUBJECT: TERRORISM SECTION OF THE UNGA SPEECH

REF: A) TOSEC 270125; B) SECTO 27164

1. WE HAVE PLAYED WITH THE TEXT OF YOUR REDRAFT AS INDICATED BELOW AND HAVE A FEW ADDITIONAL COMMENTS AND OBSERVATIONS.

2. HAK IS NOW SCHEDULED TO ADDRESS UNGA ON THE 30TH (FIRM GEN SCHER IS STILL SCHEDULED FOR THE 28TH AND, IN LIGHT OF THE FRG PROPOSAL HE IS EXPECTED TO RAISE AT THAT TIME (DESCRIBED REF A), WE SUGGEST SOME REFERENCE IN HAK'S SPEECH TO THE GERMAN PROPOSAL AS A GOOD START. YOU MIGHT, ON THE OTHER HAND, WANT TO LEAVE IT WITH THE IMPLIED REFERENCE IN PARA 6 OF YOUR OWN DRAFT.

3. REUTER RAN A SHORT PIECE ON WALDHEIM YESTERDAY WHICH FOLLOWS IN FULL. A REFERENCE TO THE SECRETARY GENERAL'S REMARK MIGHT BE USEFUL. QUOTE: THE QUESTION OF INTERNATIONAL TERRORISM, FIRST PUT ON THE UN AGENDA BY THE

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SECRETARY GENERAL IN 1972, AFTER 11 MEMBERS OF THE ISRAELI

OLYMPICS CONTINGENT AT MUNICH WERE MURDERED, IS TO BE DEBATED AT THE NEW SESSION, WITH WEST GERMANY LEADING A BID FOR AGREEMENT ON A CONVENTION AGAINST THE TAKING OF HOSTAGES. MR. WALDHEIM SAID IT HAD BECOME INCREASINGLY CLEAR THAT THE TERRORIST PROBLEM WAS NOT LIMITED TO ANY ONE AREA. "IT IS ESSENTIAL THAT THE GENERAL ASSEMBLY DEVOTE URGENT ATTENTION TO AN ATTEMPT TO DEVISE MEANS TO DEAL WITH THIS EXTREMELY DIFFICULT AND DANGEROUS PROBLEM, WHICH POSES A THREAT TO THE NATIONS AND PEOPLES OF THE WORLD," MR. WALDHEIM SAID. HITHERTO, OPPOSITION TO UN ACTION AGAINST TERRORISM HAS COME FROM ARAB AND AFRICAN STATES THAT FEAR A CONVENTION MIGHT BE INVOKED AGAINST "LEGITIMATE FREEDOM FIGHTERS." THERE HAVE ALSO BEEN DIFFICULTIES OVER DEFINING TERRORISM. END QUOTE.

4. DOUG HECK IS WORKING ON AN UPDATE AND POSSIBLE EXPANSION OF THE STATISTICS FOR PARA 2. HE IS ALSO PURSUING WITH L THE FEASIBILITY OF LEGAL ACTION, PERHAPS THROUGH THE ICJ, AGAINST STATES WHICH HARBOR/SUPPORT TERRORISTS AND VIOLATE THE PROVISIONS OF EXISTING AND POSSIBLY FUTURE INTERNATIONAL CONVENTIONS, AS A POSSIBLE ADDITIONAL U.S. INITIATIVE TO CITE IN THE SPEECH. WE WILL BE BACK TO YOU ON BOTH.

5. WE WOULD ALSO SUGGEST SOME MENTION OF THE FACT, PERHAP ONLY BY IMPLICATION, THAT THERE HAS ONLY BEEN ONE HIJACKING IN THE U.S. IN THE LAST FOUR YEARS. THE RECORD IS NOT PERFECT, BUT IT DOES DEMONSTRATE THAT THE PROBLEM CAN BE CONTROLLED WITHOUT SIGNIFICANTLY RESTRICTING THE MOVEMENT OF TRAVELLERS. FURTHERMORE, THE PERPETRATORS OF THAT SINGLE INCIDENT ARE NOW BACK IN THE STATES AWAITING FEDERAL PROSECUTION.

6. LASTLY, WE NOTE THAT YOU DID NOT ELECT TO USE OUR THOUGHT ON EMPLOYING ARMED AIR MARSHALS. I UNDERSTAND THAT PROBABLY WOULDN'T WORK AS A PROPOSAL FOR ALL, BUT WHAT ABOUT IT AS A U.S. INITIATIVE FOR AMERICAN INTERNATIONAL CARRIERS. IT'S SOMETHING YOU MIGHT CONSIDER ADDING TO THE END ALONG WITH THE OTHER UNILATERAL INITIATIVES. WE COULD CHECK THIS OUT WITH FAA BUT WILL NOT REPEAT NOT UNLESS WE HEAR FROM YOU.

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7. MOSTLY STYLISTIC (SOME LOGIC) COMMENTS ON YOUR DRAFT, KEYED BY LINE AND NUMBERED PARAGRAPH TO YOUR TEXT, FOLLOW:

PARA 2, LINE 2 -- SUBSTITUTE "VICIOUS" FOR "BRUTAL";

PARA 2, LINE 8 -- SUBSTITUTE "VENAL" FOR "CORRUPT";

PARA 2, LINE 11 -- SUBSTITUTE "HUMAN BEINGS" FOR "PEOPLE"

PARA 2, LINE 13 --INSTEAD OF 'ORGANIZATION' INSERT "THE NATIONS OF THE WORLD';

PARA 3, LINE 2 -- DELETE "IT CAN ONLY" AND SUBSTITUTE "TO BE TRULY AND LASTINGLY EFFECTIVE IT MUST";

PARA 3, LINE 8 -- DELETE "THE CONSEQUENCE HAS BEEN" AND SUBSTITUTE "THE", FOLLOWING "LIVES" INSERT "HAS CONTINUED"

PARA 3, LINE 10 -- DELETE "THAT COULD HAVE BEEN SAVED";

PARA 4, LINE 1 -- DELETE "WE ARE CONCERNED THAT";

PARA 4, LINE 3 -- "SKYJACKINGS" SHOULD BE "SKYJACKERS";

PARA 4, LINE 4 -- AFTER "AGAINST" INSERT "THOSE";

PARA 4, LINE 6 -- "MEASURE" SHOULD BE "MEASURES";

PARA 4, LINE 7 -- DELETE "BOTH", DELETE "AS WELL AS" AND SUBSTITUTE "AND";

PARA 4, LINE 11 -- "POSSIBILITIES" SHOULD BE "POSSIBILITY"

PARA 5, LINE 8 -- SUBSTITUTE "WORLDWIDE" FOR "UNIVERSAL";

PARA 6, LINE 5 -- DELETE "OBTAIN" AND SUBSTITUTE "SECURE" DELETE "ACCEPTANCE" AND SUBSTITUTE "ADOPTION";

PARA 6, LINE 6 -- DELETE "WARMLY" AND SUBSTITUTE "ENER-  
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GETICALLY";

PARA 7, LINE 14 -- "SUE" SHOULD READ "USE";

PARA 7, THIRD TICK -- SHOULD READ "WE MAY DECIDE TO IMPOSE PASSPORT RESTRICTIONS ON OUR OWN CITIZENS TRAVELLING TO SUCH STATES";

PARA 8, LINES 7 AND 8 -- DELETE "I REGRET TO SAY" AND "BUT". ROBINSON

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NNN

## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TOSEC, TEXT, POLICIES, PRESS COMMENTS, BRIEFING MATERIALS, SPEECHES, INTERGOVERNMENTAL COOPERATION, UNCONVENTIONAL WARFARE, TERRORISTS, CAT-B  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 18 SEP 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** CunninFX  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976STATE231665  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** WEGAN;M:CEMCMANAWAY  
**Enclosure:** TOSEC 270356  
**Executive Order:** OA  
**Errors:** N/A  
**Film Number:** P840096-1810, N760007-0092  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760945/aaaabmdy.tel  
**Line Count:** 163  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN NODS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** NODIS, ONLY  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** NODIS, ONLY  
**Reference:** 76 TOSEC 270125, 76 SECTO 27164  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** CunninFX  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 27 APR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <27 APR 2004 by BoyleJA>; APPROVED <19 AUG 2004 by CunninFX>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** TERRORISM SECTION OF THE UNGA SPEECH  
**TAGS:** OVIP, OGEN, PORG, PINS, US, XX, UNGA, (KISSINGER, HENRY A), (WALDHEIM, KURT)  
**To:** USDEL SECRETARY SECRETARY  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006